

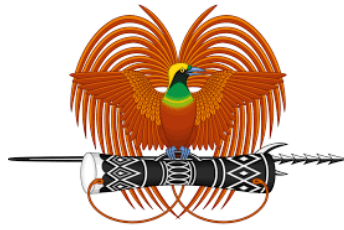
TRANSPARENCY INTERNATIONAL PNG (TIPNG) INC.

# TRANSCRIBED NOTES

PAPUA NEW GUINEA OPEN GOVERNMENT PARTNERSHIP CO-CREATION  
AND GOOD GOVERNANCE CONFERENCE

TIPNG

Monday 27th September 2021



# Papua New Guinea

## Open Government Partnership

### Co-Creation & Good-Governance Conference

Hosted by PNG OGP Secretariat and Sponsored by European Union

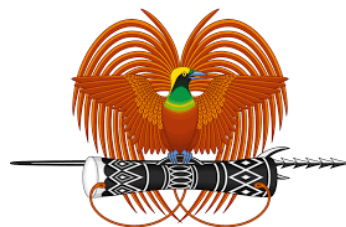
Theme: "Promoting Good Governance by Working Together through Open Government Partnership Platform"

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September 9<sup>th</sup> -10<sup>th</sup>, 2021



Laguna Hotel, Port Moresby



**Papua New Guinea  
Open Government Partnership  
Co-Creation & Good-Governance Conference**

**Objective of the Conference:**

- PNG OGP Secretariat to bring relevant State Agencies together
- PNG OGP Secretariat to bring relevant CSOs together
- GoPNG to Provide an update on OGP NAP 2018-2020 implementation
- Participants to discuss and propose the Commitments for NAP 2021-2023
- Participants to select the Drafting Team for NAP 2021-2023

**Expected Outcome**

- ✓ NAP 2021-2023 Commitments proposed
- ✓ NAP 2021-2023 Drafting Team selected
- ✓ OGP Co-Creation Standard is met

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**Papua New Guinea**  
**Open Government Partnership**  
**Co-Creation & Good-Governance Conference, 09-10<sup>th</sup> September 2021, Port Moresby**

Papua New Guinea Open Government Partnership Co-Chairs:

**Mr. Michael Kumung**

Deputy Secretary, Policy and Planning Wing  
Department of National Planning and Monitoring

**Ms. Arianne Kassman**

Chief Executive Officer  
Transparency International PNG

**DAY 1**

**Thursday 9<sup>th</sup> Septembers, 2021**

\*\*\*Registration\*\*\*

\*\*\*Entrance of VIP Guests escorted with Trobriand Cultural Group\*\*\*

**Session 1: Opening of Workshop and PNG's Commitment to OGP**

**Opening Prayer:** Secretary Steven Matainaho

**Co-Chair, Michael Kumung**

- Officially opened the Conference and welcomed the delegates.
- Introduced the Co-chairs for the 2 days OGP Conference.
- Acknowledgement to the dignitaries present: Secretary Koney Samuel, DNPM, European Union Regional Manager, Rene Mally, Embassy of Japan, Satisho Usino, TIPNG Chairman, Peter Aitsi,
- Thanked Government representatives and Civil Society Organizations and Media present.
- The Open Government Partnership is part of a global initiative that PNG has signed up to promote transparency and good governance.
- Acknowledged the European Union work in Papua New Guinea in supporting Good Governance initiatives in the country.
- Welcomed the EU representative Mr. Rene Mally who attended on behalf of the Head of EU Delegates.

**Remarks from the European Union, Mr. Rene Mally, Head of Corporation Section**

- Acknowledging remarks
- Integrity, transparency, and accountability is a gold standard for any country and for any institution.
- All four pillars of OGP are critical for Papua New Guinea or democracy: Freedom of Information Public Participation, Fiscal Transparency and Extractive Resources Transparency.
- There is necessity to do more (four pillars) and for improvement as there is a wide gap between aspirations and what happens in reality.
- Experience shows that all societal actors, government, civil society, and private sectors...we need to work hand in hand so that provisions in the Constitutions and policies with regards to transparency, accountability and democracy are respected and fulfilled.
- Now is time to act for the sake of Papua New Guinea, for the sake of future generation.
- The main victim for the lack integrity and corruption are the ordinary people, the poor whose rights to security and social services are violated because of corruption and mismanagement.
- The voices of non-governmental organizations need to be heard and strengthened.
- Corruption is the downfall of all countries.
- Let me congratulate those of us who are part of this endeavor. Let us join hands, let us not give up. Together we will succeed.
- Thank you very much!



## Mr. Peter Aitsi, MBE, Transparency International PNG Chair

- Thanked the Co-Chairs and introduced TIPNG.
- Transparency International is a voluntary organization that focuses on combatting corruption through exposing corruption and more importantly participate in coalitions like the OGP to work with like-minded partnerships that will help improve and strengthen the systems in the country that govern us.
- TIPNG is a representative of the civil society
- Acknowledged the CSO's that show support with TIPNG in the role (as Co-chairs).
- Acknowledged the support of the EU, DNPM Secretary, DICT and participating agencies present at the Conference and livestream audience.
- The Open Government Partnership is a global framework that enables civil society to partner with government with an aim of achieving a more open and receptive approach in the delivery of service and in the conduct of government function.
- The OGP is a voluntary framework which started in 2011 with eight countries and has increased to more than 70 countries.
- The Indonesian government was one of the initial OGP countries that invited Papua New Guinea to join the process.
- Then Foreign Minister, Rimbink Pato in an OGP conference in Bali, 2013 accepted to commit to OGP.
- PNG then hosted the first National OGP Conference in 2014, facilitated by the OGP global Secretariat and the Indonesian Embassy here in Port Moresby.
- At that Conference TIPNG was appointed the civil society co-chair- a role that we have undertaken in a voluntary capacity since.
- TIPNG has work with partner CSOs and State Agencies and with support of the government Co-Chairs to prepare the first OGP National Action Plan.
- The draft plan was reviewed at the second National Conference in 2017 and eventually endorsed by an NEC decision 323/2018.
- The National Action Plan is a 2-year Plan that covers the years 2018-2020 and was extended by 1 year to 2021 due to Covid 19.
- This workshop is about us as a coalition of interested stakeholders coming together to update this plan.
- The plan is quite ambitious with 7 national level commitments aimed at four key areas: Freedom of Information Public Participation, Fiscal Transparency Extractive Resources Transparency.
- In the implementation of the plan, TIPNG has represented the civil society at the National Steering Committee Meetings, Cluster Meeting and CSO update Meeting.
- The ambition of OGP encompasses TIPNG's anti-corruption focus but goes beyond that to the representation and participatory democracy.
- Papua New Guinea endorsed a letter of declaration to the OGP Secretariat in 2015. The declaration had at its core the commitment: transparency, accountability, innovation, and civic participation.
- Our commitment to uphold this declaration will demonstrate credibility in the international arena and restore citizen's trust in the systems of government.
- TIPNG supports the OGP process because it directly supports the National goals and principles as enshrined in the Constitution.
- Thanked the DNPM Secretary and Deputy Secretary Michael Kumung for providing leadership in OGP in PNG.
- Acknowledged EU's support to this conference.
- At this Workshop it's time to take stock of what happened in the last 2 years and chart the path for the next two years.
- We need people of good will to speak up and suggest ways to improving PNG's governance over the course of this 2 Day Conference.



- For Civil society our task would be to share our insight as practitioners and propose areas of improvements on which commitment can be made by government for implementation between 2021-2023.
- For OGP partners in government, civil society in government ask you to share your frontline experience and expertise on how we can help you to improve government accountability and transparency and have these commitments within our OGP framework.
- In closing, I wish each of you a successful OGP National Conference!

### **Secretary Koney Samuel, Department of National Planning & Monitoring**

- Thanked the Co-Chairs and acknowledged the VIP guests, development partners and representatives' government sector, institutions and CSO's present.
- Apologies from the Department (DNPM) Minister, Honourable Renbo Paita to deliver the keynote address. On the eve of Independence, it's a time to re-think, reflect on how we have come in the last 46<sup>th</sup> years.
- It gives me great pleasure as Secretary responsible for OGP Secretariat to welcome each and every one of you to this Co-creation and Governance Conference.
- This event brings together the government, CSO's and the private sectors to work together in the spirit to promote service delivery in a more transparent manner.
- Open Government Partnership is a multi-stakeholder global initiative with over 80 countries participating including Papua New Guinea.
- The focus of OGP is to improve government transparency, accountability and responsiveness to citizen needs and promotes inclusive participation in decision-making, policy formulation and development planning, budgeting, service delivery, monitoring and reporting.
- OGP bring together champions in government and CSOs and the private sectors.
- PNG intention to be an OGP country was officially accepted by the (global) OGP Co-Chairs on October 28<sup>th</sup>, 2015, in an OGP global Summit in Mexico.
- This (OGP) has shifted the way we fight corruption to a more holistic approach and open to all partners who desire to have transparent, accountable, and corruption-free government.
- The government has since demonstrated in the passage of the Independent Commission Against Corruption Act, the Whistle Blowers Act to aggressively address corruption.
- The agenda of open and transparent government is for the better Papua New Guinea
- It's a mammoth task for us, as we think about how we can achieve the Vision 2050.
- Unless we address some of the impediments we are facing as a nation.
- One of the key impediments, is corruption.
- I am happy that today we are here to continue to work and find the best solutions, and strategies on how we best to address the issue of corruption and to have an open and transparent government.
- DNPM has coordinated OGP in PNG in the last two years.
- The OGP platforms elevates the government approach to fight against corruption and promotes good governance, transparency and accountability and hence effective service delivery.
- One person cannot end corruption in this country, we need a holistic approach.
- OGP platform is the most strategic platform.
- We need good governance to be center of service delivery.
- Papua New Guineans must understand the expectations for them to contribute effectively to the development of this country.
- I believe this framework would help to disseminate some of this important information to the people and restore public trust.
- I urge our CSOs, Churches and Development Partners to continue to support in delivery services to our people.
- I also challenge the private sector in development and support in promoting good governance.
- Implementation of the 2018-2020 National Action Plan has been affected by COVID-19.
- We must work hard to continue the agenda of OGP.





- This Conference has brought wide range of stakeholders to agree on new commitments to captured in the next Action Plan 2021-2023.
- As the Secretary responsible, I assure the support from DNPM and from the Minister.
- PNG is our country, let's own it and make it a better country. May God bless us all!
- **Co-Chair, Michael Kumung,**
- Through the leadership of Department of National Planning and the Transparency International PNG and all our partners, we are advocating for transparency through these cluster groups.
- There are a lot of activities going on and we will elevate those efforts through the support of central government agencies, like DNPM, Department of Finance and Department of Treasury and line agencies.
- Also, acknowledgement to the CSO partners: CIMC, CELCOR, TIPNG, Hela Development Foundation, SAEDI, OXFAM PNG, BCFC, Hides Gas Field, Tribal Foundation, Equal Playing Field and other private sectors and government agencies.
- In terms of our position in the global our ranking in the world in terms of corruption, we scored 138/184 countries in 2019 and in 2020 we dropped in the ranking 142/180.
- Corruption is a serious agenda and it is good to sell all agencies here to promote transparency and good governance.

\*\*\*Tea Break //Media Conference\*\*\*

## Session 2: Update of OGP Implementation in Papua New Guinea

### Co-Chair, Ms. Arianne Kassman

- Acknowledged the lead implementing agencies for Freedom of Information Cluster, DCIT, CLRC, NICTA, DJAG, National Library, Sell co and TIPNG.

### Secretary Steven Matainaho – Department of Information and Communication Technology (Freedom of Information)

- Greetings and acknowledged the co-chairs
- To encourage and promote accountability and transparency in government processes and decisions leading to citizens empowerment and participation in all levels of government.
- Three general areas for the FOI Cluster at ICT phase are, Development of Appropriate Policy and Legislation, Roll out of the Digital Government Program and eGovernment Portal Project.
- Right to freedom of information conferred by section 51 of the constitution.
- DICT went through a reform process when the new secretary came regarding the FOI cluster and a draft policy circulated to TIPNG and its available on the website for preliminary consultation ([itc.gov.pg](http://itc.gov.pg)).
- Digital Transformation Policy (NEC 252/2020, Digital Government Bill (cleared by state solicitor).
- Web site standard – access to corporate plans, organizational structures, annual report, and digital services
- eGovernment Portal – access to information, secure data exchange platform (Project INIT) and platform for data sharing G-C, G-G, G-I
- Breach of the Bill will result in charges
- Every government agency must provide information on their website for public consumption
- Usage of Gmail and yahoo are not using government address will be charged under the Digital Government Bill.
- All government departments should register their websites with DICT
- eGovernment Portal provide direct access to information to the public including a request and approval process
- Interested person on a certain topic should access to information on the registered website and either validate or change them.





- That very information we put together for government transparency and accountability
- Secure Data Exchange Platform is a very important for Digital Government Bill
- The Integrated Government System (IGIS) has evolved to the Digital Government Program
- Digital Government Wing Established, Cyber Security Division, Digital Standards
- Government Shared Services – NEC Decision 39/2021 and Secured Data Exchange Platform – NEC Decision 20/2021
- The e Government demonstrate how PNG Government through DICT is leveraging an e-Government portal to support tool in the development of good governance.
- The eGovernment Portal Project needs bilateral support
- Commitment 1 – Development of Appropriate Policy and Legislation – Progressing
- Commitment 2 – Digital Government – Progressing
- Commitment 3 – eGovernment Portal Project – Progressing

**Co-Chair, Ms. Arianne Kassman**

- Acknowledged DICT Secretary on the update on the Freedom of Information Cluster
- Made reference to the sources of information either at the registry counter or the co-chair’s support stuff.
- Introduction to the Public Participation Cluster and introduction to the presenter

**Deputy Executive Officer Henry Yamo – CIMC (Public Participation)**

- Greetings and acknowledged the co-chairs and also praised DICT Secretary for the presentation
- Promoting and governance by working together through the OGP Platform – Public Participation Cluster
- There were seven clusters, but PNG choose only 4 clusters which was approved by NEC Decision 323/2018.
- Public/Civic Participation is a core component of OGP and an essential element of the OGP cycle-OGP article of governance
- It enables all civil society to work closely with the government to provide inputs to development planning, policy, and better decision-making, budgeting, and service delivery.
- Openness in OGP needs Public Participation
- Government is for the people than it needs to open in all aspects to serve interest of the people
- Public Participation is about involving everybody is the development course of the country
- CIMC was requested by the government to facilitate the public participation cluster with the ability to draw Civil Society to provide input to the NAP
- CIMC is an organization set by the government in 1998 and it was set up as a consultative mechanism after the National Economic Summit in 1998 NED Decision 46/1998.
- CIMC and TIPNG were brought on board to OGP by Minister Rimbink Pato after the Bali Summit in 2014.
- Milestone achieved by CIMC in the Public Participation Cluster include Giving voice to Informal Economy Participants, State-Civil Society Partnership Policy, Creation of Civil Society Coordination Desk and facilitated, Establish Dialogue Forum, Development Budget Planning with DNPM and Youth citizenship pilot in PNG
- CIMC developed Informal Economy Voice Strategy and Zero draft of the Revised National Policy of the Informal Economy in Partnership with Community Development.
- CIMC developed a Civil Society Partnership Policy with DNPM to actively engage people to actively involved in the OGP process
- Youth is critical in the development and progress of a country if very little attention is given than we are putting our country into a point of not having many participations in the course of the country going forward.
- Government must elevate its commitment to OGP through establishment of permanent secretariat





- Secretariat to provide the impetus to OGP through sourcing funding for cluster implementing leaders
- Push for Policy and legislation for OGP in the country

**Mr. Hercules Jim – Senior Project Officer - CIMC**

- Asia Pacific Regional Meeting in 2018 engaged Youth involvement and participation in the OGP process with the CSO and the Government of Canada.
- OGP participating countries in the world looking at ways to bring Youths in to the OGP process
- To set Provincial Youth Council with the assistance from ADB and CIMC with capacity building to be part of the policy discussion, implementation and also to keep government accountable in line with the OGP process.

**Co-Chair, Ms. Arianne Kassman**

- Acknowledged the presenter
- Public Participation is how we get people engaged in planning, budgeting, and facilitating involvement between government and CSO
- Recap on the Public Participation presentation
- Acknowledged Hercules Jim for his engagement with youths in the Asia Pacific Region and his contributions towards OGP developments in youths for the past 3 years on voluntary basis.
- Fiscal Transparency involves people to engage more meaningfully in the budget process in preparation stages to contributing to holding government accountable at national and local level for efficient use of public fund for the interest of the public

**First Assistant Secretary Audit, Tom Tiki – Department of Finance (Fascial Transparency)**

- Major reforms initiated within the last 5 years are PEFA roadmap 2015-2018 provided the policy platform and legislative amendments in the PFMA 1995
- government uses PEFA as a policy tool to obtain a snapshot of their own PFM performance and excises to road map for the reforms.
- Review of the PFMA 1995 was amended in 2016 to recognize only two bodies which are Public and Statutory Bodies, restricting of existing bodies to ensure compliance to PFMA, Fees and Charges under PNG Legislation are to be consulted with relevant agencies, Penalties and offences liability and Financial Management Manuel.
- Establish the National Procurement Act removes the management of national procurement including those relating to Provincial Government and LLGs as required by the Organic Law PG and LLG and for related purpose. The review was purposely done in compliance with constitutional requirements.
- NPC was reviewed as an Act in 2018 due to lack of transparency in the procurement process and also state liability is also a factor with no proper records so there's were OGP is concerned.
- DoF has reformed from cash office collection to computer instillations to issue official government receipts using computers print record and EFTPOS from 2012-2014.
- In January 2021, DoF went Digital in government fees and charges solutions made online in partnership with BSP
- DoF to launch Non-Tax Digital project at the first quarter of 2022 for operational
- After 2017 the IFMS system was rolled out by 43 National Departments and 11 key statutory authorities, 14 Provinces including Districts and LLGs
- Roll out of IFMS in the provinces and districts lacks knowledge of ICT, remoteness, office infrastructures and funding.
- In the Audit Committee, it makes it mandatory for all the Government Agencies that receives public money – Total of 52 Audit Committee established so far
- The five independent committees that sits on the Auditing are DoF, Auditor General, Agencies Heads and two independent members selected by agencies
- Public Sector Audit Program involves train and upskill internal auditors and review current Audit Committee with capacity building mechanism





- DoF in partnership with UPNG and PILAG has introduced the Public Financial Accounting Degree to cater specifically for Public Servants.
- IRC has imposed requirement of all National Government to withhold GST charges by supplies on the purchase of Goods and Services as per Section 65A of the Goods and Services Act.
- Phone against Corruption Toll Free or SMS is 16321

**Co-Chairs, Ms. Arianne Kassman & Mr. Michael Kumung**

- Acknowledged the presenter for Fiscal Transparency Cluster
- Recap on the Fiscal Transparency Cluster presentation
- Phone against Corruption Toll Free or SMS is 16321
- Fiscal Transparency talks about Government Revenue collection, program planning and projects through the grants collected and Budgets. As far as the OGP is concerned, we want this information to readily available for our people at all levels of government.

**Co-Chair, Ms. Arianne Kassman (Extractive Resources Transparency)**

- Co-chair apologized on the absence and network connectivity of the presenter (PNG EITI) on the Extractive Resource Transparency due to duty travel.
- TIPNG as the multi stakeholder of the PNGEITI will present on the ERT Cluster
- ERT Cluster aims to ensure that reporting entities will be more compliment and citizen are well informed of how the extractive sector is managed, issues covered include transparency in the extractive sector payments
- Civil Society in the extractive sector, contract transparency, and lack to access to data in the extractive sector.
- EITI is a government initiative that was established in 2013 to promote accountability and transparency of revenue received in the mining, oil and gas sector, and monitors spend
- PNG EITI is similar to OGP and has global standards that are implemented through a multi stakeholder group comprising of CSO, Government and Extractive Industries
- PNG EITI multi-stakeholder group is made up of different players, DoT, DoF, DPE, DMPGA, DNPM, DoPM, IRC, MRI, Auditor General Office, Public Solicitation’s Office and other CSOs
- EITI focus on two areas Legislation/Legal Framework and National Policy under NEC Decision in 2020

**Co-Chair, Mr. Michael Kumung**

- Challenges faces under ERT are lack of transparency in the extractive industry especially in the payment of taxes and royalties both Government and Developers.
- Also lack of CSO voice in the extractive sector, contract transparency and public participation and data.

**Questions and Answers**

- (NEFC) - Certain legislation that stops/prohibits excess of information can be Uplifted?
- (DICT) - Access to Information Bill and its consultation process will lead to the drafting of the Bill will allow access to information.
  - How are we going to address those connectivity issues? It is because of connectivity competition between network providers but ICT Act will help improve competition on the open market model adopted. More competition in the market to improve competition.
  - (Bread for the World) – How long the process will take the ICAC to fully functional? (Co-Chair TIPNG) - The case is prejudice, and we are unable to process that until such time court makes decision. Through National Anti-Corruption Strategy will put that together to fight against corruption.
  - and Whistle blowers act, has anyone being charged under the whistle blowers Act? It is in effect and can work better with ICAS
  - (DoE) – Do we have plans on how to make these policies owned by the people at the District Level for greater participation?



(CIMC) - CIMC is a mechanism that brings CSO, Private Sectors and Government together to co-create policies and the development agendas. CIMC conducts Regional Development Forums to mitigate people to gain knowledge about policies that are created and also to be part of creating those policies by inviting national government for participation and presentation at the forums including Private Sectors, CSO and Churches to participate in the policy formulation process.

#### **Co-Chair, Ms. Arianne Kassman**

- Acknowledged the Presenters (DICT, CIMC, DoF and the participants) on the progressive update on the current NAP under the OGP.
- Encouraged the participants to think and contribute to the next NAP 2021-2023
- Lunch Break.

#### **Deputy Co-Chair, Ms. Arianne Kassman, Transparency Internal PNG**

2.1 Freedom of Information Cluster

2.2 Public Participation Cluster

2.3 Fiscal Transparency Cluster

2.4 Extractive Resources Transparency

### **Session 3: OGP Standard of Co-Creation and NAP Development**

#### **OGP Regional Coordinator, Alan Wu**

##### **3.1 OGP Global Update**

- State Ministers and Government heads will be making public declarations on the ambitious reforms that will be pursued and over a 100-commitments will be made.
- Korea recently launched their commitments are around civic participation<sup>1</sup>, anti-corruption<sup>2</sup> and innovation<sup>3</sup>.
- There will be global OGP Summit in December. At the summit, there will be presentation of the report of OGP in the first 10 years and other highlights.
- The summit will provide peer learning and support networking as well as community engagements.
- There will be regional sessions to address thematic areas in considering each region's time-zones.
- And there will be award winners of citizen videos.
- There are pre-summit announcements which will be released soon.

##### **3.2 OGP Co-Creation Standards**

- Throughout the OGP Cycle, you should be referring to the OGP Co-Creation Toolkit<sup>4</sup>.
- Important things to keep in mind for PNG (when creating the next action plan) are:
  1. Active Multi-Stakeholder Forum<sup>5</sup> that meets regularly
  2. Online Repository<sup>6</sup>
  3. Adequate Notice on OGP Key Dates of OGP Consultations
  4. Reasoned Response<sup>7</sup>

##### **3.3 PNG OGP Eligibility Requirements**

<sup>1</sup> Concerns civic rights/democratic functions/access to information, allows citizens to participate freely in public life.

<sup>2</sup> Public funds and Budgets are executed in a transparent and accountable way

<sup>3</sup> Maximize technology to advance reforms and opening up demand to public data.

<sup>4</sup> Available online

<sup>5</sup> PNG's Multi-Stakeholder Forum is referred to as the National OGP Steering Committee and meets quarterly

<sup>6</sup> Place where all documents on OGP progress can be easily accessed by citizens. Some countries use a google drive or Department's website to upload OGP documents

<sup>7</sup> Provide reasons to the public on why commitments are taken up.



- Highlighted PNG's eligibility towards OGP standards, OGP countries are required to meet a threshold of 75%.
- PNG is just below that threshold at the moment.
- The scores are taken across four (4) different areas that assesses government's openness reform include access to Information and fiscal transparency.
- Improving the eligibility scores include completing some of the commitments made in the first action plan.

### 3.4 Transition of NAP 1-NAP 2

- It is up to your country to continue decide whether to carry on the commitments and include new areas of priority.
- Typically, you can make 5- 10 commitments but no more than 15.
- Action plans are better focused on if you limit the total number of commitments.
- The OGP Secretariat has a Support unit to assist and is usually Ivy and myself (Alan Wu).

\*\*\*Question and Answers\*\*\*

### Session 4: Civil Society Participation in Co-Creation – TIPNG Co-Chair, Ms. Arianne Kassman

- Presented on CSO involvement in the OGP space and share experiences of the journey in the implementation of the first national action plan.
- The presentation covers:
  - a) Co-Creation of first National Action Plan
  - b) Monitoring of Implementation of Commitments
  - c) Civil Society Updates
  - d) Co-Creation of 2<sup>nd</sup> National Action Plan

#### 4.1 Co-Creation of first National Action Plan

- OGP as we know focuses on improving accountability and responsiveness to citizens
- It is about opening up government and making it accessible for the people and how it can impact people's everyday lives.
- My aim in this presentation to show how this has been realized in PNG.
- Making government more accessible has been an important step for us.
- The most visible participation of civil society participation is through the development of the national action plan.
- As a recap, PNG Hosted its first National OGP Conference back in 2014 by the OGP International Secretariat and the Indonesian Embassy in PNG.
- TIPNG worked closely with the Department of Foreign Affairs resulting in TIPNG's appointment as Civil Society co-chair – a role that TIPNG has volunteered on since 2014.
- In 2017, the 2<sup>nd</sup> National Conference was held, supported by the OGP Secretariat Support Unit.
- At the Conference, the 7 commitments were refined/
- In 2018, CIMC & TIPNG hosted an OGP Workshop-which resulted in the change of government co-chairing from Department of Foreign Affairs to Department of National Planning & Monitoring.
- The NAP was endorsed by NEC Decision 323/2018 dated 30<sup>th</sup> October 2019.
- PNG's first National Action Plan was endorsed by Cabinet.

#### 4.2 Monitoring of Implementation of Commitments

- Civil society has the role to monitor implementation of Commitments of relevant State Actors.
- Over the last two (2) years, civil society has monitored through:
  - a) National Steering Committee



- Held quarterly, and TIPNG as Co-Chair have shared the agenda with the government co-chair, DNPM in all the meeting and monitored the implementation of all action items in those meetings.
  - The meeting is attended by implementing agencies of the first national action plan and Cluster leads.
- b) Cluster Committees
- Civil society also participate in the Cluster Committees
  - Cluster Committee are Working Groups by which implementation of these commitments are done.
  - As FOI Cluster Co-Chair, I acknowledge the leadership of the DICT Secretary for advancing the commitments under that Cluster.
  - Another CSO member of the FOI Cluster, is the Center for Environmental Law and Community Rights.
  - In all 4 Clusters, Civil society have participated to monitor all (7) commitments.
- c) CSO Independent Review Mechanism Feedback
- This is the third way that civil society has contributed to monitoring government implementation.
  - Providing feedback to the IRM or Independent Review Mechanism
  - The IRM is conducted to review the co-creation and implementation.
  - The IRM meets with each of the Clusters and makes an assessment if the OGP standards of co-creation are met during creation of the action plan and throughout the implementation cycle.
  - Civil society participated in the mid-implementation review by the IRM.
- d) Civil Society Updates
- TIPNG convenes Civil Society Updates after a week of the National Steering Committee meeting is held.

OGP Co-Chairs, DNPM and TIPNG Provides updates on the following:

- outcome of the National Steering Committee meeting,
  - updates from Cluster Committee
  - Getting their views and contributions for planning
- Special acknowledgement to Oxfam PNG for flying in to attend this Workshop.
  - On 24<sup>th</sup> August 2021, a planning meeting was held for CSOs to prepare them to participate in this conference and this process of co-creation.
  - The OGP Secretariat also dialed in and presented on the Co-creation standards.
  - The agencies that participated included: CELCOR, The Voice Inc, Equal Playing Field, Oxfam PNG, Institute of Engineers, IFES, CIMC and Port Moresby Chambers in Commerce Industries.
  - In summary civil society in Papua New Guinea has been involved in:
    - OGP NAP validity & Integrity
    - Ensures implementation of commitments
    - Be an equal an active partner with the government
    - Equipped to participate at the 2<sup>nd</sup> NAP development

There are important considerations we need to make to build trust with the people.

How do we make this work?

What needs to be in place to work?

We can start by looking at government initiatives aimed at openness. More importantly we need to work together and build a stronger coalition. And we need political will to fully implement the National Action Plan.



In closing, I end with a quote from TIPNG's founding Chairman, the Late Anthony Siaguru.

## DAY 2

Friday 10<sup>th</sup> Septembers, 2021

\*\*\*Registration\*\*\*

Opening Prayer: Barbra Ruin – TIPNG

### Session 1: Opening of Workshop and PNG OGP 1<sup>st</sup> NAP Co-creation Lessons

#### Co-Chair, Ms. Arianne Kassman

- Welcome and acknowledgement to the participants for the day 2 conference
- Recap on each session for the first day conference
- Asked for sure of hands from the participants from Government, CSO and Private Organization in the second day conference
- Went through the day 2 program and apologize for a presenter on the Independent Review Mechanism
- Co-chair added on the IRM that OGP Secretariat should have an independent assister to conduct survey to all OGP Champions who participated in the 1<sup>st</sup> OGP NAP
- The presenter should present on the assessment on the PNG Co-creation on the current NAP 2018-2020
- Introduced PNG OGP Secretariat from the DNPM that Mr. Kopio has been very vocal in the PNG OGP process

#### OGP Secretariat – Mr. Langa Kopio and Dr. Leo Marai (Review of the 1<sup>st</sup> NAP Participation)

- OGP Secretariat thanked the co-chairs and participants for their corporations towards the 2 days conference
- PNG is the only Pacific Country that participate in Global OGP apart from Australia and New Zealand
- 1<sup>st</sup> OGP 2018-2020 was formulated and endorsed by NEC Decision 323/2018 and implementation lapsed on the 31 August 2021
- The formulation of the 2<sup>nd</sup> NAP 2021-2023 will be drafted after the Review and recommendation
- Secretariat introduced the independent Reviewer Dr. Leo Marai as the Senior Lecturer from the Physiological Division at UPNG who undertook the review process for the 2<sup>nd</sup> NAP.
- Quick highlights on the outline of the presentation
- OGP is a multi-stakeholder global initiative with over 80 countries participating including PNG which basically focus transparency, accountability and responsiveness to citizens 'needs.
- OGP brings government and CSO champions of reforms who recognize that government are much more likely to be effective and credible if they open doors to public input and oversight.
- OGP facilitate legal and policy reforms that form the platform for effective service delivery and private sector investment.
- PNG intent to be an OGP member country was accepted and officially announced by the OGP Co-chairs on 28<sup>th</sup> October 2015 at the OGP Summit in Mexico under NEC Decision 148/2014
- Open Government is important for democracy to prevail
- OGP participants including 15 Government Agencies, 6+ CSOs which are (DfCDR, DICT, DoT) and (CIMC, TIPNG, INA & PNGRCG) that implements the 4 clusters
- The 4 Cluster Commitments are, Freedom of Information, Public Participation, Fascial Participation and Extractive Resource Transparency





- Informal sector to fully participate in the decision making and raise voice in the government processes and systems
- Full and timely access to budget information and expenditure at the national and sub-national levels with active participation in the budget formulation process
- Equal distribution of wealth from the extractive industry to support development goals
- The review aims in the implementation of the 4 clusters and provide funding recommendation to the formulation of NAP 2021-2023
- The methods of consultations used in the review process are interview conducted with NAP lead and supporting agencies and survey questionnaires distributed to the agencies after the interview.
- The progressive results of the survey include 14 agencies including 10 government agencies and 4 CSOs and others
- Findings of the 4 clusters reveal that ATI Policy and Proposed Bill has been drafted and is currently out for consultation and available on DICT website
- The Digital Transformation Policy NEC Decision 252/2020, the Digital Government Bill and eGovernment Portal
- The Integrated Government Information System has evolved to the Digital Government Program
- Benefit of the NPC Act passed in 2017 resulted in the appointment of CSO Rep in the NPC Board
- PNGEITI Policy was endorsed in 2019 and the Commission Act is going through Public Consultative Process.
- The issues and challenges faced by the clusters' commitment of funding and commitments from lead agencies
- Ranking of the Cluster Performance by EITI for ERT is 90%, FOI is 70%, PP is 50% and FT is 40% based on the performed
- OGP Secretariat needs capacity building, coordination, funding, and government support.

#### Co-Chair, Ms. Arianne Kassman

- Acknowledged the presenters and asked for Questions and Comments
- The OGP has an eligibility score, and all countries are assisted and percentage is given with the minimum percentage of 75%, currently PNG is rated 69 %.

#### Questions and Answers

- (Central-NCDC Lobbyist) – Addressing corruption whistle blowers are to be collaborative like the Ombudsmen Commission. Do we have constant dialogue with whistle blowers regarding the cluster commitments? In this regard, we will consider the cluster in the 2<sup>nd</sup> NAP formulation and also capacity building will enhance the process of organizing meetings.
- (Bread for the World) – How do we get CSO to make contact with the NPC Reps and who mandate them? It was through the CIMC process CSO Round Table with the state agencies to nominate a CSO member into the NPC.  
How do the 4 clusters contribute to the eligibility rate? Once we achieve milestone under each cluster commitment will help to score better.
- (NEFC) – How far did the extend of the interview and survey conducted?  
Have you involved all sectors in you interview and survey including the Government, CSOs and Private Sectors? Interview and survey conducted only with the implementation agencies excluding sub-national government which involved lead agencies and the CSOs.

\*\*\*Tea Break\*\*\*

### Session 2: Identifying Priorities for 2<sup>nd</sup> NAP 2021-2023



## What outcomes Do you Want 2<sup>nd</sup> PNG OGP NAP to Achieve? Why?

\*\*\*Each participants picked a booklet on Commitments and moved into group, according colours. \*\*\*

### 1. BLUE GROUP

#### Group Discussion Scribed Notes:

- DSIP and PSIP district accounts should be acquitted and submitted.
- Representatives from the provinces and districts should go in independently and report on the type of spending that has taken place each year.
- Have third parties participate and report with evidence so accountability and transparency are upheld.
- Looking at bank accounts to report on actual expenditure.
- Establishing independent district or provincial audit or M&E groups to carry out audits and monitoring and evaluation surveys within the communities – TIPNG to lead this
- The youth should be included in DDA Board
- The Dpt. of Education is working on policy framework. Some policies are overlapping and clashing.
- Align these frameworks in the DOE to the National Education Plan. Policies will now be grouped based on the priority type or nature it has to achieve a certain outcome.
- To direct policies so they have an impact or influence an impact or outcome.
- Commitment on public participation, freedom of information, and fiscal transparency: there is a big gap between policies at the national level and understanding of the grassroots.
- Regional consultation should be done at a provincial level to promote public participation, so the gap is narrowed.
- Use existing CSOs to implement the provincial consultations using their existing ties/networks
- More collaboration needed between CSOs, government at district, provincial and regional level
- Have youths get actively involved in OGP
- DOE have been collecting data on school aged children
- Encourage more public-private partnership
- Allow the CSOs to lead. They have areas of focus, i.e., women, youths, disadvantaged.
- Allow for more dialogue between CSOs and government so they can prioritize according to their areas of specialty/focus.
- Procurement Commission contribution, remove the political influence and minimize corruption
- Having youth councils participate in decision making
- Review the DDA act to cater for/involve youth

### 2. PINK GROUP

#### Fiscal Transparency

- Fiscal Policy is managed by Bank of PNG - All estimations come through from the bank, through IRC.
- There's corruption because there is no fiscal transparency and there are always problems with money coming.
- The funding and the mechanism/processes are in place, but it is the person who processes this function is often corrupt.
- OGP Transparency is also needed for funding process, how are they deciding on the spending process. (European Funding)







- There are different activities in the POW.
- There are 2 Bills and funding list to give a report for EU to showing how they execute according to the time frames (Issues)
- Having knowledge of these budgets the public can keep the government accountable.

### **Freedom of Information (FOI)**

- FOI is key
- The people should have access to information
- Currently we do not have a law to enable the public to have access to information.
- There needs to be a law (DICT) to give the information out for everyone to have access.
- Commitment 1 for FOI should have the archives and Library.
- This could bring focal points for access to be easy for the public.
- Access of information comes from the newspaper
- All the commitments remain as key points, but will need to be implemented?

### **Public Service Delivery**

- Law and Order Issues
- Especially school leavers will encourage and build them through good access to libraries.
- Lacking in service delivery in every province.
- There are no proper reports for the allocation of budgets.
- There are no quantifying results of public servant's service.

### **Government Integrity**

- Research should be done by TIPNG about offences through the police
- Reports should be made public so everyone will know what offences are being reported.
- We can see offences are happening, but we don't know how to stop it, how to stop corruption.
- NGOs should be fully resourced to audit the Risks and publish publicly so people are aware.
- There should be more support from National Planning and Finance Department for transparency

There is no level transparency in these.

- Open Contracting - to have their bidding public so people can have access to see all from the districts because all the districts do not have any insight on what's going on.
- Open Contracts are hard because it all is connected to a member of parliament and it gets side-tracked and take the contract away.
- Because of that there is need for proper auditing
- Funding for auditors is always a challenge because of the Finance Department does not prioritize auditing.
- Now their audits are going into the districts and recommendations are in process and when it goes to get signed off it goes to the secretary of finance.
- Open Contracting is mainly just about freedom of information, and again politics will always leak in and ruin it with corruptions.
- Public servants know what's going on, but they cannot because it is life risking or their job will be risking on their jobs. And most people have sent up complaints, but they always get sent back down.

### **3. SILVER GROUP**

**The Silver group presented the following Commitments:**

#### **1. Public Participation**



- More Awareness on OGP Processes (what has already been done and plans coming up) through engagement of NGOs, CSOs, private individuals
- Department of Education to be the host department for OGP
- Communicating the OGP Commitments to the relevant stakeholders and subnational and local levels; Provincial, District, LLG, Ward
- ICT Department to increase awareness on the ICT Bill
- Increase awareness activities to the majority of the populace, the youth

## 2. **Freedom of Information**

- Easy access to public information
- Access to information and legislation
- Access to public information through eGovernment Portal
- Dissemination of public information must be mandatory as per the section 51 of the Constitution

## 3. **Fiscal Transparency**

- Make government fiscal information accessible to the public
- Access to ICT Bill and Finance Management Act must be reviewed to include public consultation
- Reports to be made public on government spending

## 4. **ORANGE GROUP**

### • **Public Participation Cluster**

- Involve and engage active participation in respective levels so that information is evenly distributed and implemented
- Channel awareness appropriately so that policies are implemented
- Government needs to work collaboratively with Government and CSO's
- Have more youths get actively involved in OGP?
- More awareness in OGP Process
  - What has already been done and plans coming
  - Engagements of NGOs, CSOs and Private Individuals
- Department of Education to be the host Department for OGP
- Communicating the OGP Commitment to the Relevant Stakeholders and sub-national and local levels; provincial, district, LLG and Ward
- ICT Department to increase awareness on the ICT Bill
- Increase awareness activities to the majority of the populace, the youth

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Priority No. 1 – Policy Awareness

Priority No. 2- Consultation (Bottom -Up)

## 5. **GREEN GROUP**

### • **Open Data**

- Digitizing and opening up data by government for access to information
- NID should be a priority in the next two years
- Synchronizing the data by key government agencies including financial cop

## 6. **YELLOW GROUP**



## General Discussions:

- Introductory to OGP
- OGP translated in Tok-Pisin “Wanem samting gavman makim, olgeta lain or public bai save.” “Planti samting gavman sa makim, planti lain no save. OGP bai mekim rot long ol man meri bai save lo ol samting.” “Hau Gavman brukim money, must be transparent”.
- “Hamam money yumi sa kisim lo ol resources”.
- The need for OGP Policies or Frameworks to be translated in Tok-Pisin or a relevant to be understood at the Local and Community Level.
- An agency on its own to facilitate OGP.

## Commitment Discussions:

- From the 7 Cluster Commitments, this group chose 4 clusters: 1,3,4 and 6
- A lot of Policies that are done, during consultations and review, a lot of people do not know at the LLG Level that such Policies had existed.
- Transparency is needed on how much money Is put into different components
- Team discussed what outcomes they wanted in the NAP 2.

### 1. Fiscal Transparency:

- Involve more key agencies. E.g., include DIRD, because DSIPs are handled by DIRD.
- Acquittals of Public Funds

### 2. Freedom of Information:

- Information needs to be shared down to the LLG level.
- Where can people get information?
- Information dissemination through Telecommunication means, radios are more effective.
- There needs to be an Office of Information or Centre of Information
- Some laws stop agencies from sharing information.
- However, accessibility of public information is still a problem.
- Sharing of information between agencies is also a problem.

## 7. BLACK GROUP

- Roll out of the NID Project into LLG Levels and focus on the needed priority areas. PNG need accurate data for service delivery mechanism to roll out within the two years.
- Proper awareness on facts and impacts of NID in PNG regarding Policy Planning and Service delivery mechanism.
- Monitoring and Implementation of policies at all levels of government.
- Direct involvement of CSO, Churches, LLG wards etc.... in the policy formulation processes.
- Moderator told group to identify priorities for the next two years
- Access to information: Government passed new law under national procurement, make transparent the process of awarding contract from tenders to prescreening to contracting.
- Making financial information in relation to PSIP & DSIP assessable and
- Strengthening Government Integrity by amendments to underlying leadership laws. There are all rules and provisions need to be broken down, what kind of integrity system do we have in the country.
- Formulate an integrity law or policy and combat impunity.
- Public service delivery needs to be made a reality for citizens. Non-attendance of public servants at workplace affects the service delivery.





- Having qualified and effective people at State Owned Agencies, through the right process
- Recruitment and appointment of public servants must be made transparent for public knowledge

### Session 3: Proposing Commitments and Drafting Team

Based on the commitments presented above, a tabulated summary was issued to the Cluster Groups. The following Clusters were announced:

1. Public Participation
2. Government Integrity
3. Freedom of Information
4. Fiscal Transparency
5. Public Service Delivery
6. Extractive Resource Transparency
7. Open Data

Participants were asked to move to the Clusters of interest according to their organizations and:

- a) prioritize the proposed commitments under the selected Clusters
- b) state the Lead implementing agencies and
- c) supporting agency

The Clusters groups presented the priorities as follows:

#### 1. PUBLIC PARTICIPATION

Priority	Milestones	Lead	Supporting	CSO's
1. Complain Mechanism	1.Reviewing existing mechanism 2.Awareness and Implementation	Ombudsman Commission	ICAC, DJAG	TIPNG, OXFAM
2. Youth Participation	1.Setting Youth Commission 2. Reviewing Laws	National Youth Development	DJAG, CLRC	TVI, EPF, CIMC, Oxfam
3. CSO-State Policy	1.Finalizing of Policy and Endorsement 2. Implementation	DNPM	Department of Religion, Youth and Community Development	CIMC, Oxfam,
4. Informal Economic Voice Strategy	1. Finalizing Policy & Endorsement. 2.Implementation	DFCDR	SMEC	CIMC, OXFAM

#### 2. GOVERNMENT INTEGRITY

**Problem:**

- Lack of annual Reports
- Lack of public access to audit reports



<b>Priority</b>	<b>Milestones</b>	<b>Lead</b>	<b>Supporting</b>	<b>CSO's</b>
1. Timely Audit of State Agencies	1. Audit Reports are tabled annually in Parliament. 2. Available on e-government portal	DPM & NEC	AGO, DOF	
2. Functional Reporting Mechanism	1. A resourced and disciplined reporting system in place. 2. Timely submission of Audit Reports and Annual Reports	PM NEC, Auditor General's Office	National Procurement Commission	TIPNG,
3. Elections Integrity in electoral processes and systems	1. Adequate funding and resources of agencies leading elections/ 2. Public awareness and education about the laws. 3. Collaboration and sharing of information	Electoral Commission	IPPC, RPNGC,	TIPNG, CIMC

### 3. FREEDOM OF INFORMATION

<b>Priority</b>	<b>Milestones</b>	<b>Lead</b>	<b>Supporting</b>	<b>CSO's</b>
4. Access to Information Legislation is enacted	1. Legislation is enacted in Parliament 2. Information Offices are established in the provinces	Department of Communication & Information Technology (DICT)	DJAG, CLRC, PMNEC, DIRD, DPLLG, NID, NICTA,	TIPNG, OXFAM, Media Council, CIMC
5. National E-Government Portal	Roll -out National E-government portal	DICT, NICTA	PM NEC, DNPM, NID, DOF, DOT, DIRD, DPLLG	TIPNG, OXFAM, Media Council, CIMC, ICT Cluster
6. CSO-State Policy	1. Finalizing of Policy and Endorsement 2. Implementation	DNPM	Department of Religion, Youth and Community Development	CIMC, Oxfam,
7. Informal Economic Voice Strategy	1. Finalizing Policy & Endorsement. 2. Implementation	DFCDR	SMEC	CIMC, OXFAM

### 4. FISCAL TRANSPARENCY





Fiscal transparency is about how transparency and public participatory in:

- Sector specific budgeting
- Gender inclusion

**PRIORITIES**

**1. Develop an Online Tender Process**

**Lead agency: NPC**

Problem:

- Remove the political influence
- Minimize corruption
- Meet open contract bid
- Independent

Commitment/ Expected results: Open Contract Bid

Support players: DICT, DNPM

**2. DSIP/PSIP Financial Accountability**

**Lead agency: DIRD**

Problem:

- Reporting the use of public funds
- Provision of accurate/timely and accessible data
- Look at bank accounts to report on expenditure
- DSIP, PSIP, district accounts should be acquitted and submitted

Support players: DoF, DNPM, TIPNG for CSO

Timeframe:

- 2022: Identifying the gaps in the current system
- 2022: Develop a framework
- 2023: Action the framework

**3. Improve Financial Auditing**

**Lead agency: Auditor General**

Problem:

- Lack of annual reporting Lack of public access to audit reports

Support agency: DoT, DoF, DNPM, DIRD

Timeframe:

- 2022: identifying the gaps in the current system
- 2022: Develop a framework
- 2023: Action the framework

**5. PUBLIC SERVICE DELIVERY**

Priority	Milestones	Lead	Supporting
1. Public Servants are committed to their jobs	1.Reform Public Service Commission	Public Service Commission	Department of Labor



	2.Re-assess the remuneration & TOR		
2. Transparent Public Servants Recruitment Process	1.Effective System 2. Sufficient number of Public Servants	Public Service Commission	Department of Personal Management and Civic Space
3. Effective System to Manage and Monitor Implementation	Standardize M& E Template	Department of Labor & Industrial Relation	Department of personal management
4. Engagement of Public Private Partnership to Support	Better Networking for service Deliver	DNPM	National Procurement Commission
	Implementation	DFCDR	SMEC

## 6. EXTRACTIVE RESOURCES TRANSPARENCY

*This was not discussed at the conference, however, it was agreed that the commitments should remain.*

## 7. OPEN DATA

### Priority 1. Rolling out NID Project

**Lead Agency:** PNG Civil Identity & Registry and Department of National Planning & Monitoring

**Support Agencies:** PNG Electoral Commission, National Statistics Office, NICTA, Department of Provincial and Local Level Government (DPLLG), Department of Lands and Physical Planning, Department of Petroleum and Energy (DEP).

Key Milestone:

1. Review the NEC Decisions to the Districts and Provinces to fund the NID Project – (Taking Ownership)
2. Implementation and Evaluation of the Current Approach – (Rectify Issues and Challenges)
3. Strengthening the Awareness and Advocacy – (Citizens are Informed of the Purpose of NID)

### Co-Chairs: Closing & Next Steps

In closing of the 2 Day OGP National Co-creation Conference, Mr. Langa thanked all the participating agencies, the State Agencies, the private sectors, and civil societies for their attendance and contribution to the PNG OGP's Second National Action Plan 2021-2023.

TIPNG, CEO and CSO Co-Chair gave the concluding remarks.

The event ended with the announcement of Key Dates and next steps towards the Drafting and Launching of the NAP 2.

Next Steps:

1. Drafting Team formation
2. Drafting Team meets with Co-Chairs – 23 September 2021
3. Drafting Committee 1 week lockdown to produce Draft NAP – 27<sup>th</sup> Sept -01<sup>st</sup> October 2021
4. Circulate Draft NAP for Comments- 1<sup>st</sup> Oct-15<sup>th</sup> Oct 2021
5. Finalize NAP by 22<sup>nd</sup> October 2021
6. Seek CACC endorsement – 25<sup>th</sup> -30<sup>th</sup> October 2021
7. Seek NEC endorsement – 1-12<sup>th</sup> November 2021.





8. Report to OGP Secretariat -17<sup>th</sup> November 2021
9. Launch of PNG's 2<sup>nd</sup> OGP National Action Plan 2021-2023 at the Parliament Haus Wing- 18<sup>th</sup> November 2021.





APPENDIX 1:

**Presentation on PNG OGP Freedom of  
Information (FOI) Cluster**

Steven Matainaho

Secretary, Department of ICT

Chair, PNG OGP FOI Cluster

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# OGP - FREEDOM OF INFORMATION CLUSTER

1<sup>st</sup> NATIONAL ACTION PLAN COMMITMENTS & GoPNG PLANS WITHIN FoI



Department of Information  
and Communications Technology

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## OGP - OVERARCHING GOALS

*“To encourage and promote accountability and transparency in government processes and decisions leading to citizens empowerment and participation at all levels of society.”*



Department of Information  
and Communications Technology

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## FOI COMMITMENTS UNDER NATIONAL ACTION PLAN 1

- Development Appropriate Policy & Legislation
- Roll out of the Digital Government Program
- eGovernment Portal Project



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## COMMITMENT 1: POLICY AND LEGISLATION

*“right to freedom of information conferred by Section 51 of the Constitution”*

- ✓ Access to Information Policy and Proposed Bill has been drafted. Access to Information Policy is currently out for consultation and available on Department Website.
- ✓ Digital Transformation Policy (NEC 252/2020, Digital Government Bill (Cleared by State Solicitor)



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## COMMITMENT 1: POLICY AND LEGISLATION

- Digital Transformation Policy (NEC 252/2020, Digital Government Bill (Cleared by State Solicitor)
  - Website Standards
    - ✓ Access to Corporate Plans, Organisational Structures, Annual Reports, and Digital Services
  - eGovernment Portal
    - ✓ Access to Information
  - ✓ Secure Data Exchange Platform (Project INIT)
    - ✓ Platform for Data Sharing G-C, G-G, G-I



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## COMMITMENT 2: ROLL-OUT OF DIGITAL GOVERNMENT PROGRAM

Noted that Integrated Government Information System (IGIS) has evolved to the **Digital Government Program**

- ✓ Digital Government Wing Established, Cyber Security Division, Digital Standards.
- ✓ Government Shared Services - NEC Decision 39/2021
- ✓ Secured Data Exchange Platform - NEC Decision 40/2021



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## COMMITMENT 3: E-GOVERNMENT PORTAL PROJECT

NEC Decision 252/2020, pertaining to development of a single window eGovernment Platform which shall provide information services including but not limited to Policy Library, Gazettal Notices, Press Statements, Ministers' Profile and Agency Directory, linking to website and social media pages. Furthermore, the platform will allow SMEs to connect with relevant agencies.

It demonstrates how the PNG Government through DICT is leveraging an e-Government portal as a support tool in the development of good governance. The appropriate application of e-Government allows for higher levels of effectiveness and efficiency in governmental tasks, improvement of processes and procedures, increases the quality of public services, also improves the use of information in the decision-making processes and allows for better communication among different governmental offices.



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## CONCLUSION AND RECOMMENDATIONS

Commitment 1 – Development of Appropriate Policy and Legislation - **Progressing**

Commitment 2 – Digital Government - **Progressing**

Commitment 3 – eGovernment Portal Project - **Progressing**



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Department of Information  
and Communications Technology

APPENDIX 2:

**Presentation on PNG OGP Fiscal  
Transparency Cluster**

Tom Tiki

First Assistant Secretary, Department of  
Finance

PNG OGP Fiscal Transparency Cluster

## **DEPARTMENT OF FINANCE**

### **MAJOR REFORMS INITIATED WITHIN THE LAST 5 YEARS**

PEFA – PUBLIC EXPENDITURE FINANCIAL ACCOUNTABILITY

PEFA Roadmap 2015 – 2018 provided the policy platform for the legislative amendments in the PFMA 1995

- It is like a policy tool government uses to obtain a snapshot of their own PFM performance.
- This Excises provided the Road Map for the Reforms

SECOND PEFA REVIEW IS ON THE SUB-NATIONAL FUNCTIONS



- REVIEW AND AMENDMENT AND OF THE PFMA ACT 1995

- the amendment was passed in 2016.

- Key features of the new and modernized PFMA include:

- ✓ The new Act recognises only two types of bodies – public bodies and statutory bodies.
  - ✓ Creation of new, or restructuring of existing, statutory bodies to ensure compliance with the PFMA. T
  - ✓ All fees and charges under all PNG legislation are now set by the Minister for Finance in consultation with the relevant Departments or agencies.
  - ✓ Penalties clauses have been simplified by making the offenses strict liability
- Financial Management Manual. (Work in Progress)

- National Procurement Act

Establish the NPC removes the management of national procurement including those relating to Provincial Government and LLG as required by the Organic Law PG and LLG and for related purpose. The review was purposely done in compliance with constitutional requirements.

Certain procurement processes were not followed including the compliance part of it. (CoI)

There was no transparency in the procurement process as well therefore National Procurement Commission was reviewed as an act alone in 2018.

State Liabilities is also one of the Factors with no proper records

- Cash Office Reforms

From independence to 2011, the manual receipting was used.

From 2012-2014 the Department began to Reform the cash office collection functions by installing computers in each cash office national government departments, provinces and districts to issue official government receipts using computer printed receipts.

During the same period EFTPOS machines were also introduced and placed in each cash office so that payments were via EFTPOS machines or direct bank deposits only.

**In January 2021**, the Department decided to go digital such that all payment of government fees and charges will now be made online. The Government through Department of Finance has partnered with BSP to provide the digital payment solutions.

On May 5<sup>th</sup> 2021 Department of Finance signed a milestone memorandum of understanding (MOU) between itself and BSP for BSP to develop the digital solution for the government payment function in receipting all government fees and charges.

The Department of Finance hope that by first quarter 2022, the Non Tax Digital project will be launched and operational.

- IFMS ROLL OUT

Since early 2000 only three Department

After 2017 to now IFMS is fully implemented at 43 National Departments and 11 Key Statutory Authorities

14 including Districts and LLGs

Schedule for 2 Provinces this year – Milne Bay and Gulf

20 PFO and 83 DFOs (Excluding NCDC & ARoB)

10 Provincial Health Authorities

ICT issues including connectivity Due to remoteness

Lack of office infrastructure and space and  
also Funding

Lack of ICT knowledge

More Transparent

Financial Report

- PHONE AGAINST CORRUPTION

An initiative by Secretary for Finance and it is one of the core outcomes for Internal Audit. The objective is to ensure that there is a reporting mechanism that people can report.

Summary of the above:

➤ Total SMS received from December 2018 to April 2019:	3,656
➤ Total Cases recorded from April 2019 to Dec 2020:	63
➤ Total cases Registered up to December 2020:	215

1. The awareness of the program is raised within the staff of in these agencies and the citizens that they interact with to build confidence within the society about the functioning of the program.
2. This Activity will be transferred to ICAC once its fully functioned.
3. Rolled out to all agencies with Functional Audit Committee
4. Sign Board First with CIS

- AUDIT COMMITTEE

As per section 9 of PFM(A) 95 - Established in 2005 and only 52 ACs were established so far out of the 700+ State Bodies.

1. ACM for the National Departments is 21
2. ACM for Provincial Government is 16
3. ACM for Statutory Bodies is 15
  
4. 6 State bodies shown interest

2 Independent Members

Total meetings conducted – 2020

In 2020 total of 190 meetings were schedule which only 10 meetings were conducted, with ninety-nine (99) meetings not held at all due to the COVID 19. All meetings were cancelled.

b) Public Sector Audit Program

- Train and upskill Internal Auditors
- A review of the current Audit Committee Standard is currently been under taken by KPMG and is completed and will be finalised.

- Provincial Capacity Building (PCaB)

Functions of PCAB;

1. Supporting FMIP to roll out IFMS to the provinces and districts
2. It has the Provincial District Support Advisors (PDSA) in each province and established ICT labs in each provinces. PDSA trains staffs at the subnational levels of the governance including provincial central agencies
3. Trainings provide by PCAB through PDSA covers all aspects of PFM plus ICT (computer) skills required to operate PGAS/IFMS.

- Review of Government Fee & Charges

Basically removed the **legal function** of the process of review of government fees and charges from the respective ministers and placed that responsibility under Minister Finance

Section 64A was meant to deter sections of national government agencies or national government agencies themselves to transform themselves into a statutory organization because of these reasons;

- (a) They will take the nontax revenue with them away from the national government
- (b) They will still have additional funding from the national government budget
- (c) Review of fees

- Non Tax Revenue Administration Bill (PMMR)

The bill hopefully will become the Non Tax Revenue Administration Act in place of the then Supreme Court nullified PMMR Act 2017. The PMMR Act was nullified by the Supreme Court because on its non-clarity on the issues of:

- (a) Property, and
- (b) Just Compensation

Work in Progress



- Training - Whole of Government

Public Financial Accounting Degree in partnership with UPNG and PILAG

- Electronic Funds Transfer (EFT)

- ✓ DoF 206
- ✓ Rentals
- ✓ Utilities
- ✓ DSIP
- ✓ PSIP

Will then be rolled out to whole of Government

## SECTION 65A – IRC

IRC has imposed requirement of all National Govt to withhold GST charges by supplies on the purchase of Goods and Services as per Section 65A of the Goods and Services Act 2003

So far Dept though IFMS have collected close to K31m from May to July 2021.

APPENDIX 3:

**Presentation on PNG OGP 1<sup>st</sup> National  
Action Plan 2018-2020**

Dr. Leo Marai, PhD

Consultant

PNG OGP Secretariat

# **OPEN GOVERNMENT PARTNERSHIP** **A REVIEW OF NATIONAL ACTION PLAN** **(2018-2020)**

Presentation by

**Dr. Leo Marai (PhD) & Mr. Langa Kopio**

*PNG OGP SECRETARIAT*

Department of National Planning & Monitoring

Friday 10<sup>th</sup> September, Laguna Hotel Conference Room

## **Outline of Presentation**

- Background of OGP PNG NAP
- Aims of the Review
- Method of Consultations
- Four (4) Clusters of Commitments
- Implementation of 4 Clusters of Commitments Findings
- Issues and Challenges
- Recommendations
- Conclusion and Way Forward

## Background of OGP

- The Open Government Partnership (OGP) is a multi-stakeholder global initiative with over 80 countries participating including PNG.
- The focus of the OGP is to '*promote government transparency, accountability and responsiveness to citizens' needs.*
- The OGP brings together government and civil society champions of reform who recognizes that governments are much more likely to be effective and credible if they open their doors to public input and oversight.
- OGP facilitates legal and policy reforms that form the platform for effective service delivery and private sector investments.

## Background continue..

- PNG's intent to be an OGP member country was accepted and officially announced by the OGP Co-chairs on 28<sup>th</sup> October 2015, at the OGP Global Summit in Mexico.
- This follows the National Executive Council (NEC) Decision **No.148/2014**, endorsing PNG's intention of becoming an OGP member country.
- As a member of the Global OGP Move, this commits PNG to providing an '*open government to enhance effective service delivery to its citizens*'.

## Background Continue..

### OGP Member Agencies

- There are 15 Governance Agencies and more than six CSOs
- The implementation of the NAP 2018-2020 is coordinated by the OGP Secretariat at the Department of National Planning and Monitoring
- National Steering Committee is the high-level decision-making body for the PNG OGP. Minister for National Planning is the OGP Minister in the country.
- There are three government lead agencies (DfCDR, DICT, and DoT) and the EITI Secretariat and four lead CSOs (CIMC, TIPNG, INA and PNGRGC) that implements the four Clusters of Commitments.
- Other supporting agencies and organizations from the government sector and CSOs provided the necessary support to enhance the implementation of the NAP 2018-2020.

## Four Clusters of Commitments

### 1. Freedom of Information:

"Access to Information" is a key instrument contributing towards transparency and accountability to build more open institutions, and generating useful public knowledge. It needs to be strengthened.

### 2. Public Participation:

The people especially the informal participants must fully participate in decision making and have "a voice" in the government processes and systems.

### 3. Fiscal Transparency:

Full and timely access to budget information and its actual expenditure at the national to sub-national level is fundamental to effective delivery of public goods and services, and citizens must actively participate in the budget process and expenditure

### 4. Extractive Resources Transparency:

Ensure revenue generated from the extractive resource sector adequately supports the development goals thereby improving citizen's welfare. Improving good governance and enable information disclosure in extractive industry is crucial for citizens participation and development.

## Rationale for the Review

- The aim of the review is to:

1. Assess the Implementation of the Four Cluster of Commitments

2. provides the findings and recommendations that will form the basis to formulate the **NAP (2021-2023)**.

## Methods of Consultations

There were 2 methods of Consultations used:

1. Interview – were conducted with respective NAP lead and supporting agencies (both government & CSOs).
2. A survey questionnaire- were distributed to these agencies/organizations after the interview to complete.

A total of **N= 14** agencies/organizations (govt n = **10**; CSOs n = **4**) participated in the interviews and responded (or yet) to the survey. (1 CSO and 4 Govt. yet to be consulted)



Findings- 4 cluster of Commitments      Implementation

1. **Freedom of Information:**

- ✓ Access to Information Policy and Proposed Bill has been drafted. Access to Information Policy is currently out for consultation and available on Department Website.
- ✓ Digital Transformation Policy (NEC 252/2020)
- ✓ Digital Government Bill (Cleared by State Solicitor)
- ✓ eGovernment Portal
  
- ✓ **Noted that Integrated Government Information System (IGIS) has evolved to the Digital Government Program**

Findings- 4 cluster of Commitments      Implementation

2. **Public Participation:**

- ✓ Informal Economic Voice Strategy – in the stakeholder consultation process
  
- ✓ Civic Participation through CIMC Development Forums
  
- ✓ GoPNG-CSO Partnership Policy formulated and ready for CACC
  
- ✓ Despite that, had limited Cluster Meetings for the Public Participations
  
- ✓ Citizen Budgeting

Findings- 4 cluster of Commitments      Implementation

### 3. Fiscal Transparency:

- ✓ Make fiscal information available for public consumption
- ✓ the amendment of PFMA was passed in 2016
- ✓ NPC Act passed in 2017 that resulted in the appointment of CSO Rep in the NPC Board
- ✓ After 2017 to now IFMS is fully implemented at 43 National Departments and 11 Key Statutory Authorities
- ✓ 14 including Districts and LLGs
- ✓ Auditor General Act is under review
- ✓ Audit Reports to be released on time

Findings- 4 cluster of Commitments      Implementation

### 4. Extractive Resources Transparency:

- ✓ EITI Policy endorsed in 2019
- ✓ EITI Commission Bill is going through the Public Consultative Process
- ✓ EITI Reports published since 2013 and the latest in 2019

## Issues and Challenges

### 1. Freedom of Information:

- ✓ Need adequate funding support
- ✓ Responsible legal review Agency (CLRC) to participate in the drafting process

### 2. Public Participation:

- ✓ Lack funding support
- ✓ Need commitment from the lead Government Agency (DfCDR)
- ✓ Forums deferred due to Covid-19 restrictions

### 3. Fiscal Transparency:

- ✓ Lack of adequate funding support
- ✓ Lack of commitment from Lead Agency (DoT)
- ✓ Need Strong Sector Commitment

### 4. Extractive Resources Transparency:

- ✓ Need Co-Chairing Arrangement needs to be spelt out in the Legislation

## Ranking of Cluster Performance



## Recommendations

- PNG OGP Secretariat need to be capacitated
- Need more awareness conducted through Media Platforms and also through internal briefs and minutes
- Improve coordination between Cluster Lead and Supporting Agencies
- PNG OGP Secretariat needs to be sufficiently funded
- Need strong Political commitment
- Need strong commitments from Lead Government Agencies
- The Co-Chairs to provide Awards for best performing Government Agency and CSO in OGP space
- Regular Meetings at the Cluster Committee levels

## Conclusion and Way Forward

- The above recommendations set the pathway and provide the springboard for the effective implementation of NAP (2021-2023).
- The issues and challenges encountered in the implementation of NAP (2018-2020) provides lessons and by addressing these issues and challenges, the implementation of NAP (2021-2023) will be more effective in achieving the key objective of OGP in PNG.



APPENDIX 4:

**Presentation on PNG OGP Civil Society  
Participation**

Arianne Kassman,

Chief Executive Officer, Transparency

International PNG

PNG OGP CSO Co-Chair



## PNG Civil Society Involvement:

- + Co-Creation of 1<sup>st</sup> National Action Plan
- + Monitoring of Implementation of Commitments
- + Civil Society Updates
- + Co-Creation of 2<sup>nd</sup> National Action Plan

# Co-Creation of 1<sup>st</sup> National Action Plan

## 1<sup>st</sup> PNG OGP National Conference in 2014

- + Facilitated by Indonesian Government and TI Indonesia
- + Initial 4 Clusters of Commitments selected for PNG
- + Over 50 participants with TIPNG becoming CSO co-chair

## 2<sup>nd</sup> PNG OGP National Conference in 2017

- + Supported by the OGP Secretariat Support Unit
- + Cluster Commitments refined by CSOs for National Action Plan (NAP)
- + Eventually 1<sup>st</sup> NAP endorsed by NEC in 2018

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# CSO Monitoring of Implementation

- + Steering Committee
- + Cluster Committees
- + CSO IRM Feedback



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## Civil Society Updates

- + Convened a week after Steering Committee
- + Updates from DNPM and CSO's in Cluster Committees
- + Useful for updating each other and planning for activities



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## Co-creation of 2<sup>nd</sup> National Action Plan

- + CSO Planning Meeting held on 24<sup>th</sup> August 2021
- + Civil Society were briefed on commitment templates by TIPNG
- + OGP Global Secretariat presented on the Co-Creation Standard



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## PNG Civil Society Involvement:

- + Essential to OGP NAP validity and integrity
- + Ensures implementation of Commitments
- + Equal and Active partner with the Government
- + Equipped to participate in 2<sup>nd</sup> NAP Development

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APPENDIX 5:

**PNG OGP National Conference  
Attendance List**


PNG OGP Secretariat

# Open Government Partnership

## REGISTRATION LIST - CIVIL SOCIETIES ORGANIZATIONS PNG OPEN GOVERNMENT PARTNERSHIP NATIONAL CONFERENCE DAY ONE (I) THURSDAY 9<sup>TH</sup> SEPTEMBER, LAGUNA HOTEL


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PNG OPEN GOVERNMENT PARTNERSHIP CONFERENCE  
LAGUNA HOTEL - PORT MORESBY - National Capital District  
9 & 10<sup>TH</sup> SEPTEMBER 2021 - 8: 00AM - 4:00 PM

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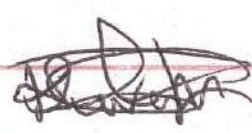
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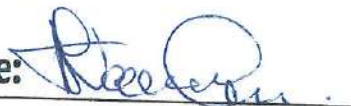
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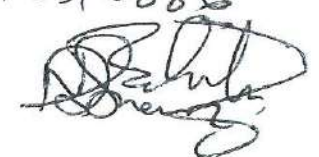
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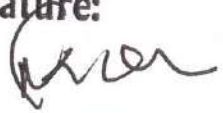
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LAGUNA HOTEL - PORT MORESBY - National Capital District  
10TH SEPTEMBER 2021 - 8:00AM - 4:00 PM

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LAGUNA HOTEL - PORT MORESBY - National Capital District  
10<sup>th</sup> 3 10<sup>th</sup> SEPTEMBER 2021 - 8:00AM - 4:00 PM  
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